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FINANCING OF THE UNITED NATIONS OBSERVER MISSION IN EL SALVADOR

Report of the Secretary-General

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I. INTRODUCTION

1. By resolution 693 (1991) of 20 May 1991, the Security Council established, under its authority, a United Nations Observer Mission in El Salvador (ONUSAL) to monitor all agreements concluded between the Government of El Salvador and the Frente Farabundo Martí para la Liberación Nacional (FMLN) for an initial period of 12 months beginning 1 July 1991. The Council also decided that the initial mandate of the Observer Mission, in its first phase as an integrated peace-keeping operation, would be to verify the compliance by the parties with the Agreement on Human Rights, signed at San José on 26 July 1990, 1/ and that the subsequent tasks or phases of the Mission would be subject to the approval of the Council.

2. By resolution 45/267 of 21 June 1991, the General Assembly appropriated \$13.8 million gross (\$13.0 million net) for the operation of ONUSAL for the period from 1 July to 31 December 1991. In addition, the Assembly authorized the Secretary-General to enter into commitments for ONUSAL in an amount not to exceed \$9.2 million gross (\$8.8 million net), with the prior concurrence of the Advisory Committee on Administrative and Budgetary Questions, for the period from 1 January to 30 June 1992, inclusive. The above amounts were to be apportioned among Member States in accordance with the scheme set out in the Assembly resolution. Only the amount of \$13.8 million gross (\$13.0 million net) for the period ending 31 December 1991 has been apportioned at this time. The requirements for the period beginning 1 January 1992 for which the commitment authority was provided are now incorporated in the cost estimates for the enlarged mandate presented in the present report.

3. In a report to the Security Council on 10 January 1992, 2/ the Secretary-General informed the Council that, as a result of the signing of the "Act of New York" on 31 December 1991, the Government of El Salvador and FMLN had concluded a number of further agreements which, following a final round of negotiations on two outstanding issues, would be signed in Mexico City on 16 January 1992. Subject to the approval of the Council, two of these agreements would require an immediate and substantial increase in the strength of ONUSAL if it were to assume the verification and monitoring functions desired of it by the two parties. One was an agreement on the cessation of the armed confrontation, in which it was envisaged that ONUSAL would verify all aspects of the cease-fire and the separation of forces, and the other an agreement on the National Civil Police, which envisaged that ONUSAL would monitor the maintenance of public order during a transitional period while a new National Civil Police was set up. In an addendum to that report, 3/ the Secretary-General recommended that, should the Council decide to expand the mandate of ONUSAL, the cost relating thereto should be considered an expense of the Organization to be borne by Member States in accordance with Article 17, paragraph 2, of the Charter of the United Nations and that the assessments to be levied on Member States should be credited to the ONUSAL Special Account.

4. In its resolution 729 (1992) of 14 January 1992, the Security Council approved the above-mentioned report of the Secretary-General, and decided to enlarge the mandate of ONUSAL to include the verification and monitoring of the implementation of all the agreements to be signed in Mexico City between the Government of El Salvador and FMLN. The Council further extended the existing mandate of ONUSAL until 31 October 1992 and decided that the mandate would be reviewed at that time on the basis of recommendations to be presented by the Secretary-General.

5. The present report relates to the total requirements of ONUSAL, including its expanded responsibilities, and covers the period from 1 January to 31 October 1992. It also provides the performance report on the operation of ONUSAL for the period from 1 July to 31 December 1991.

II. INITIAL MEASURES AUTHORIZING COMMITMENTS

6. In order to act as soon as possible on the decision of the Security Council to enlarge and extend the mandate of ONUSAL, the Chairman of the Advisory Committee on Administrative and Budgetary Questions informed the Secretary-General, by letter dated 13 February 1992, that the Committee had concurred with his proposals to enter into commitments for ONUSAL not to exceed \$10 million, under the provisions of General Assembly resolution 46/187 of 20 December 1991 relating to unforeseen and extraordinary expenses for the biennium 1992-1993. The resources so authorized enabled the emplacement of additional military and police observers, together with the required logistic support and provided funding for the maintenance of the existing ONUSAL operations, pending the decision of the Assembly to appropriate funds for the period from 1 January to 31 October 1992.

III. OPERATIONAL PLAN

7. As indicated in the report of the Secretary-General, 2/ the Peace Agreement signed in Mexico City on 16 January 1992 provides that the process of ending the armed confrontation, which began on 1 February 1992 (D-day), should be completed by 31 October 1992. As stipulated in the Agreement, during the period between its signature and D-day the parties observed an informal cease-fire. That cease-fire formally entered into force on D-day and any alleged violation of it is to be investigated by ONUSAL. A separation of forces was carried out in two stages, the first ending on D+5 day (6 February 1992) and the second on D+30 day (2 March 1992), with the armed forces of El Salvador (FAES) redeploying progressively to normal peace-time positions and FMLN forces concentrating progressively in agreed "designated locations" in the areas of conflict.

8. During the period of the informal cease-fire, the Chief Military Observer of ONUSAL, in consultation with the two sides, defined precisely the designated locations for FMLN forces and worked out phased programmes for the movements of the forces of both sides to those locations. Those movements

were supervised by ONUSAL. Under the Agreement, the two sides are required to convey to the Chief Military Observer of ONUSAL detailed information about the strength and armament of their forces and ONUSAL is to verify that all declared personnel and equipment are brought to the agreed locations. The Agreement specifies the purposes for which personnel may leave the agreed locations in coordination with, and sometimes accompanied by, ONUSAL. ONUSAL is also given certain responsibilities in relation to alleged violations of the cease-fire committed by clandestine forces, to non-combat flights by military aircraft and to a possible decision by the President of the Republic to exercise his constitutional right to use the armed forces exceptionally to help deal with a public order crisis.

9. As part of the overall agreement to establish peace in El Salvador, it is envisaged that two of the existing security bodies in the country should be disbanded early in the process, while the third is to be phased out over a longer period. These measures are to be implemented simultaneously with the organization of a new National Civil Police, in accordance with the terms of the Agreement, with close international cooperation and supervision, coordinated by the United Nations.

10. In order to facilitate the difficult transition phase following the cease-fire and to generate confidence among all sectors of the population, the United Nations is expected to play a role that entails more than mere verification and which includes the monitoring of operations and conduct of the existing National Police until the new National Civil Police is progressively deployed throughout the country.

11. It is anticipated that the United Nations police monitors will work closely with the Salvadorian police, monitoring their activities in order to ensure that they are conducted with professionalism, objectivity and impartiality. Under the agreement, the police contingent of ONUSAL is to deploy monitors at all levels of the present National Police. In particular, ONUSAL police monitors are to establish their presence at the central and regional headquarters of the National Police and at other decision-making and operational levels. Such presence will extend to as many fixed National Police installations as considered necessary, in both urban and rural areas. ONUSAL police monitors are also to be deployed in areas covered by a special regime under the terms of the transitional provisions of the agreement on the creation of the National Civil Police. Mobile monitoring is expected to be a major activity, both by accompanying police patrols and monitoring their activities by random checks. The aim of the United Nations monitoring is to deter intimidation, reprisals or other violations of the civil rights of all sectors of the population, as well as to promote the impartial and non-discriminatory enforcement of laws and regulations in a manner that will encourage and promote national reconciliation. As the strength of the National Police is progressively reduced, the number of ONUSAL police monitors also will be reduced.

12. In order to fulfil the new verification requirements described above, it was necessary to establish two additional divisions in ONUSAL, a Military Division and a Police Division. The Military Division, with a core strength of 244 military observers, will be required until the cessation of the armed confrontation is completed, that is until 31 October 1992. Moreover, it was necessary to deploy an additional 128 military observers to enable ONUSAL to carry out the extensive responsibilities entrusted to it during the 30-day period when the separation of forces was implemented. The Police Division will require a core strength of 631 observers, to be deployed in all departments of El Salvador in order for ONUSAL to implement its police monitoring functions effectively.

13. It will be recalled that, in its first phase of operation, the verification responsibilities of ONUSAL related to the implementation by the parties of the Agreement on Human Rights, which was signed at San José on 26 July 1990. The activities relating to this task will continue to be carried out by ONUSAL during this period. The second report of ONUSAL covering these activities was submitted to the General Assembly and the Security Council on 15 November 1991 (A/46/658-S/23222 and Corr.1).

IV. STATUS OF ASSESSED CONTRIBUTIONS

14. Assessments totalling \$13,242,993 were apportioned among Member States for the financing of ONUSAL for the period from 1 July to 31 December 1991. The following table summarizes the status of contributions received and indicates outstanding assessments of \$6,182,547 as at 31 March 1992.

Status of contributions for ONUSAL as at 31 March 1992

	<u>United States dollars</u>
Amount appropriated	13 800 000
<u>Less:</u> Applied credits	(557 007)
Amount apportioned	13 242 993
<u>Less:</u> Payments received	(7 060 446)
Balance due	6 182 547

V. VOLUNTARY CONTRIBUTIONS

15. In paragraph 7 of its resolution 45/267 on the financing of ONUSAL, the General Assembly invited voluntary contributions to the Mission in cash and in the form of services and supplies acceptable to the Secretary-General. For the period under review, the Government of Switzerland continued to make available air ambulance service for the repatriation of those wounded or taken ill in the performance of their duties, as and when required. This service was not utilized by the Mission during the period ending 31 March 1992.

VI. PERFORMANCE REPORT FOR THE PERIOD FROM 1 JULY TO 31 DECEMBER 1991

16. Annex I to the present report summarizes the initial appropriations for ONUSAL for the period from 1 July to 31 December 1991 and the related expenditures. As indicated in the annex, a balance of \$3,561,500 gross (\$3,347,700 net) is estimated as unencumbered for the period. This was due primarily to the deployment of fewer civilian police and fewer international and local staff than had been originally budgeted. Supplementary information providing a detailed description of the estimated expenditure under each line item is provided in annex II.

VII. COST ESTIMATES FOR THE ENLARGED MANDATE FOR THE PERIOD FROM 1 JANUARY TO 31 OCTOBER 1992

17. The total cost for the enlarged mandate of ONUSAL for the 10-month mandate period from 1 January to 31 October 1992 has been estimated at \$48,784,000 gross (\$46,374,000 net) and is presented in annex III to the present report, with supplementary information thereon in annex IV. The above amount includes the requirements of ONUSAL relating to its original mandate with respect to the verification of compliance on human rights and the requirements covering the expansion with respect to the phased separation of forces beginning 1 February 1992, including the commitment authority of \$10 million referred to in paragraph 6 above.

18. No cost estimate is made for the period beyond 31 October 1992 in the present report. Should the Security Council decide to extend the mandate of ONUSAL, a separate report will be presented to the General Assembly at its forty-seventh session. No provision is made, therefore, for the cost associated with the closing of the Mission and the disposition of its assets at this time.

VIII. OBSERVATIONS

19. As indicated in the table above (see para. 14), assessed contributions amounting to \$6,182,547 for the period from 1 July to 31 December 1991 remained outstanding as at 31 March 1992. This amount represents some 50 per cent of the total assessed contributions due from Member States. Based on the recorded expenditures for the period ending 31 December 1991, this resulted in an operating deficit of some \$2.6 million in the ONUSAL Special Account as follows:

	<u>United States dollars</u>
Net expenditure (1 July-31 December 1991)	9 652 300
Contributions received (31 March 1992)	<u>7 060 446</u>
Operating deficit	<u><u>2 591 854</u></u>

As a result, the Secretary-General recommends that no action be taken at this time in connection with the estimated net unencumbered balance of \$3,347,700 and that this amount be retained in the ONUSAL Special Account pending the receipt of the outstanding assessed contributions. Furthermore, the Secretary-General appeals to all Member States to pay their assessments in full and on time.

IX. ACTION TO BE TAKEN BY THE GENERAL ASSEMBLY AT ITS FORTY-SIXTH SESSION

20. The General Assembly needs to take action on the cost estimates herein and to make appropriations for meeting the cost of ONUSAL, including the apportionment of the appropriations for the period from 1 January to 31 October 1992, as follows:

(a) An appropriation of the amount of \$48,784,000 gross (\$46,374,000 net) for the operation of ONUSAL for the period from 1 January to 31 October 1992 and the apportionment thereof;

(b) A decision to retain the estimated net unencumbered balance of appropriation for the period ending 31 December 1991 in the amount of \$3,347,700 in the ONUSAL Special Account in the light of the outstanding assessed contributions.

Notes

- 1/ A/44/971-S/21541, annex.
- 2/ S/23402.
- 3/ S/23402/Add.1.

ANNEX I

United Nations Observer Mission in El Salvador

Performance report for the period from 1 July to 31 December 1991

Summary statement

(Thousands of United States dollars)

	<u>Apportionment</u> (1)	<u>Disbursements and unliquidated obligations</u> (2)	<u>Savings (over-runs)</u> (1)-(2)
1. <u>Military personnel costs</u>			
Subsistence allowance	114.9	152.6	(37.7)
Travel	22.5	56.2	(33.7)
Clothing allowance	<u>1.1</u>	<u>1.1</u>	<u>0.0</u>
	138.5	209.9	(71.4)
2. <u>Civilian personnel costs</u>			
<u>Civilian police</u>			
Subsistence allowance	330.6	183.6	147.0
Travel	96.0	98.1	(2.1)
Clothing allowance	<u>4.8</u>	<u>2.7</u>	<u>2.1</u>
	431.4	284.4	147.0
<u>International and local staff</u>			
International staff salaries	2 946.0	1 394.3	1 551.7
Local staff salaries	336.9	165.9	171.0
Common staff costs	1 611.9	749.5	862.4
Representation allowance	1.4	0.3	1.1
Mission subsistence allowance	1 057.6	792.7	264.9
Consultants and experts	107.3	52.6	54.7
Travel	<u>336.0</u>	<u>107.4</u>	<u>228.6</u>
	6 397.1	3 262.7	3 134.4

/...

	<u>Apportionment</u>	<u>Disbursements and unliquidated obligations</u>	<u>Savings (over-runs)</u>
	(1)	(2)	(1)-(2)
3. <u>Premises/accommodation</u>			
Rental of premises	135.4	106.6	28.8
Maintenance and alterations	30.0	14.4	15.6
Utilities	9.5	11.3	(1.8)
Cleaning services	11.0	11.4	(0.4)
Security services	<u>31.5</u>	<u>48.7</u>	<u>(17.2)</u>
	217.4	192.4	25.0
4. <u>Transport operations</u>			
Purchase of vehicles	1 756.0	2 024.9	(268.9)
Rental of vehicles	374.5	70.4	304.1
Repair and maintenance	33.8	24.9	8.9
Vehicle spare parts	36.0	26.8	9.2
Petrol, oil and lubricants	63.8	72.3	(8.5)
Vehicle insurance	<u>17.9</u>	<u>42.8</u>	<u>(24.9)</u>
	2 282.0	2 262.1	19.9
5. <u>Communications</u>			
Communications equipment	1 586.5	1 580.7	5.8
Telephone exchanges	51.0	51.0	0.0
Workshop and test equipment	109.0	123.4	(14.4)
Commercial communications	142.0	98.5	43.5
Parts and supplies	<u>93.8</u>	<u>115.9</u>	<u>(22.1)</u>
	1 982.3	1 969.5	12.8
6. <u>Other equipment</u>			
Office furniture and equipment	439.3	166.7	272.6
Miscellaneous equipment	51.8	266.1	(214.3)
Public information equipment	11.3	0.0	11.3
Generators	84.4	28.5	55.9
Parts and repairs	<u>14.2</u>	<u>3.7</u>	<u>10.5</u>
	601.0	465.0	136.0

	<u>Apportionment</u> (1)	<u>Disbursements and unliquidated obligations</u> (2)	<u>Savings (over-runs)</u> (1)-(2)
7. <u>Supplies and services</u>			
Contractual services	22.5	28.7	(6.2)
General supplies	70.8	110.7	(39.9)
Special events - public information	82.2	97.9	(15.7)
Third-party claims	3.8	7.8	(4.0)
Uniform, clothing and accoutrement	15.0	3.6	11.4
Official hospitality	5.6	5.8	(0.2)
Medical services and examinations	15.0	0.3	14.7
Public information supplies	<u>15.0</u>	<u>15.0</u>	<u>0.0</u>
	229.9	269.8	(39.9)
8. <u>Freight and cartage</u>	26.3	42.4	(16.1)
9. <u>Death and disability awards</u>	150.1	150.1	0.0
10. <u>Support account for peace-keeping operations</u>	544.0	544.0	0.0
11. <u>Staff assessment</u>	<u>800.0</u>	<u>586.2</u>	<u>213.8</u>
TOTAL, lines 1-11	13 800.0	10 238.5	3 561.5
12. <u>Staff assessment income</u>	<u>(800.0)</u>	<u>(586.2)</u>	<u>(213.8)</u>
NET TOTAL	<u>13 000.0</u>	<u>9 652.3</u>	<u>3 347.7</u>

ANNEX II

United Nations Observer Mission in El Salvador

Supplementary information on the performance report for
the period from 1 July to 31 December 1991

1. Military personnel costs (\$71 400)

Additional requirements of \$71,400 were required under subsistence allowance due to changes in the rates (\$37,700) and travel, including the travel of three military personnel during the initial technical survey mission as well as the travel of military personnel within the region (\$33,700). The actual subsistence rates were \$64 for the first 30 days and \$61 thereafter, whereas the budgeted rates were \$63 for the first 30 days and \$45 thereafter. Ten of the 15 military personnel travelled from Europe to the Mission area at an average travel cost of \$3,700, while estimates were based on an average cost of \$1,500.

2. Civilian personnel costs

(a) Civilian police \$147 000

Savings, totalling \$149,100, accrued under subsistence allowance to civilian police (\$147,000) and under clothing allowance (\$2,100) resulted from the deployment of only 27 of the 64 police that had been budgeted, were partly offset by additional requirements of \$2,100 for travel of the 27 police from Europe.

(b) Civilian staff \$3 134 400

Only 165 of the authorized 283 posts were filled during the period, resulting in savings of \$3,134,400 under salaries of international and locally recruited staff (\$1,722,700), common staff costs (\$862,400), representation allowance (\$1,100), mission subsistence allowance (\$264,900), consultants and experts (\$54,700) and travel (\$228,600).

3. Premises/accommodation \$25 000

Savings of \$44,400 under rental of premises (\$28,800) and maintenance and alterations (\$15,600) were partly offset by additional requirements of \$19,400 under utilities (\$1,800), cleaning services (\$400) and security services (\$17,200).

4. Transport operations \$19 900

Savings of \$322,200 under rental of vehicles, resulting from the timely purchase of 133 locally manufactured vehicles (\$304,100), repair and maintenance (\$8,900) and vehicle spare parts (\$9,200), were partly offset by additional requirements of \$302,300 under purchase of vehicles (\$268,900), petrol, oil and lubricants (\$8,500) and vehicle insurance covering 12 months (\$24,900).

5. Communications \$12 800

Savings of \$49,300 under communications equipment (\$5,800) and commercial communications (\$43,500) were partly offset by additional requirements of \$36,500 from workshop and test equipment (\$14,400) and parts and supplies (\$22,100).

6. Other equipment \$136 000

Savings of \$350,300 under office furniture and equipment (\$272,600), public information equipment (\$11,300), generators (\$55,900) and parts and repairs (\$10,500) were partly offset by additional requirements of \$214,300 for miscellaneous equipment.

7. Supplies and services (\$39 900)

Additional requirements of \$66,000 under contractual services (\$6,200), general supplies (\$39,900), special events - public information (\$15,700), third-party claims (\$4,000) and official hospitality (\$200) were partly offset by savings of \$26,100 for uniform, clothing and accoutrement (\$11,400) and medical services and examinations (\$14,700).

8. Freight and cartage (\$16 100)

Additional requirements under this heading were due to higher actual expenses incurred than had been originally estimated.

9. Death and disability awards -

The amount allocated has been obligated to cover potential claims for injuries and disability.

10. Support account for peace-keeping operations -

The amount allocated has been transferred to the support account for peace-keeping operations.

11. Staff assessment \$213 800

Savings under this heading resulted from overall vacancy in staffing authorized for ONUSAL.

ANNEX III

United Nations Observer Mission in El Salvador

Cost estimates for the enlarged mandate for the period
from 1 January to 31 October 1992

Summary statement

(Thousands of United States dollars)

	<u>Cost estimates</u>
1. <u>Military personnel costs</u>	
(a) Mission subsistence allowance	5 135.0
(b) Travel	870.0
(c) Clothing allowance	<u>26.0</u>
	6 031.0
2. <u>Civilian personnel costs</u>	
(a) <u>Civilian police</u>	
(i) Mission subsistence allowance	5 165.0
(ii) Travel	1 360.0
(iii) Clothing allowance	<u>40.0</u>
	6 565.0
(b) <u>International and local staff</u>	
(i) International staff salaries	6 352.0
(ii) Local staff salaries	1 046.0
(iii) Common staff costs	3 242.0
(iv) Representation allowance	4.0
(v) Mission subsistence allowance	2 531.0
(vi) Consultants and experts	150.0
(vii) Travel	<u>441.0</u>
	13 766.0

Cost
estimates

3. Premises/accommodation

(a) Rental of premises	544.0
(b) Maintenance and alterations	54.0
(c) Utilities	60.0
(d) Cleaning services	15.0
(e) Security services	110.0
(f) Prefabricated buildings	<u>832.0</u>
	1 615.0

4. Transport operations

(a) Purchase of vehicles	4 186.0
(b) Repair and maintenance	564.0
(c) Vehicle spare parts	91.0
(d) Petrol, oil and lubricants	694.0
(e) Vehicle insurance	<u>77.0</u>
	5 612.0

5. Helicopter operations

(a) Basic hire costs	6 161.0
(b) Positioning costs	415.0
(c) Aviation fuel	219.0
(d) Ground-handling charges	<u>15.0</u>
	6 810.0

6. Communications

(a) Communications equipment	2 061.0
(b) Workshop and test equipment	25.0
(c) Commercial communications	95.0
(d) Parts and supplies	<u>180.0</u>
	2 361.0

7. Other equipment

(a) Office furniture and equipment	453.0
(b) Miscellaneous equipment	158.0
(d) Generators	189.0
(e) Parts and repairs	<u>49.0</u>
	849.0

Cost
estimates

8.	<u>Supplies and services</u>	
	(a) Contractual services	48.0
	(b) General supplies	524.0
	(c) Public information - special events	385.0
	(d) Uniform, clothing and accoutrement	56.0
	(e) External audit	12.0
	(f) Official hospitality	8.0
	(g) Medical services and examinations	<u>172.0</u>
		1 205.0
9.	<u>Freight and cartage</u>	70.0
10.	<u>Death and disability awards</u>	320.0
11.	<u>Support account for peace-keeping operations</u>	1 170.0
12.	<u>Staff assessment</u>	<u>2 410.0</u>
	TOTAL, lines 1-12	48 784.0
13.	<u>Staff assessment income</u>	<u>(2 410.0)</u>
	NET TOTAL	<u>46 374.0</u>

ANNEX IV

United Nations Observer Mission in El Salvador

Supplementary information on the cost estimates for
the period from 1 January to 31 October 1992

I. Cost parameters

1. The cost estimates for the 10-month period beginning 1 January 1992 are based on the cost parameters provided below.

A. Mission subsistence allowance

2. Mission subsistence allowance is payable to all Mission personnel, excluding locally recruited staff, at the rate of \$64 per day for the first 30 days and \$61 per day thereafter. Where living accommodations are provided, appropriate reductions are made in this allowance.

B. Rotation/travel cost to and from the mission

3. An average of \$3,400 per person is estimated for a round trip to and from the mission area based on the utilization of group travel arrangements, national military airlifts and commercial airlines, inclusive of 100 kilograms of unaccompanied baggage. No provision is made for the repatriation travel of the 123 military observers transferred from the United Nations Observer Group in Central America (ONUCA), since budgetary provision for their repatriation was included in the ONUCA budget.

C. Military personnel costs

4. A clothing allowance is provided to military personnel based on the rate of \$200 per person per year. No reimbursement is provided to Governments for national salaries and allowances.

D. Civilian personnel costs

5. Salaries and staff costs of international staff are net of staff assessment and are based on New York standard costs for staff in the Professional and above, and General Services categories. The rates for administrative technical staff are used for staff in the Field Service category.

6. Salaries and common staff costs for local staff are also on a net basis, at an average rate of \$8,600 per person per year, consisting of \$7,200 for salaries and \$1,400 for common staff costs.

7. The actual and anticipated phasing-in of the civilian staff are as follows:

Category	Staff on board <u>1 January 1992</u>	Posts filled during January/ March 1992	Posts to be filled between 30 April/ 15 May 1992	Total
Professional and above				
ASG	1	0	0	1
D-2	1	2	0	3
D-1	4	1	2	7
P-5	14	2	6	22
P-4	25	1	8	34
P-3	<u>12</u>	<u>4</u>	<u>2</u>	<u>18</u>
Subtotal, Professional and above	57	10	18	85
General Service	17	12	11	40
Field Service	<u>12</u>	<u>12</u>	<u>6</u>	<u>30</u>
Total, international staff	86	34	35	155
Local staff	<u>79</u>	<u>86</u>	<u>36</u>	<u>201</u>
Grand total, civilian staff	<u>165</u>	<u>120</u>	<u>71</u>	<u>356</u>

E. Equipment transferred from ONUCA

8. The cost of all equipment transferred from ONUCA to ONUSAL is based on net depreciated value as shown in annex IX and is reflected accordingly in the cost estimates.

II. Requirements

A. Military personnel costs

9. The cost estimate provides for the addition of 229 military personnel to the existing establishment of 15, comprising the core strength of 244 military and eight medical personnel who will remain in the mission area through 31 October 1992. In addition 123 military personnel, transferred from ONUCA, will remain for a shorter period. The actual phasing-in of the military and medical personnel were as follows:

- (a) 125 on 21 January 1992;
- (b) 131 on 24 January 1992;
- (c) 9 on 30 January 1992;
- (d) 56 on 4 February 1992;
- (e) 1 on 11 February 1992;
- (f) 23 on 13 February 1992;
- (g) 4 on 17 February 1992;
- (h) 3 on 15 April 1992.

Seventy-one of the 123 military personnel transferred from ONUCA were repatriated on 15 March 1992 and the remaining 52 are scheduled to be repatriated on 30 June 1992.

1. Mission subsistence allowance \$5 135 000

10. Provision is made for mission subsistence allowance based on the actual phasing-in of the military personnel for a total of 83,700 person-days at the mission subsistence allowance rates indicated in paragraph 2 above.

2. Travel \$870 000

11. Provision is made for emplacement travel of 237 military personnel and rotation travel of 15 military personnel, and repatriation travel of all 252 military personnel at the end of the mandate period.

3. Clothing allowance \$26 000

12. Provision is made for the payment of a clothing allowance at the rate of \$200 per year per person.

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B. Civilian personnel costs**1. Civilian police**

13. While the original estimate of civilian police monitors was set at 631, the cost estimate provides for the addition of only 373 to the existing establishment of 27, making a total strength of 400. This current reduction is due to difficulties in obtaining additional Spanish-speaking police monitors from Member States. The actual and projected phasing-in of the 373 civilian police monitors are as follows:

- (a) 60 on 7 February 1992;
- (b) 59 on 10 February 1992;
- (c) 1 on 11 February 1992;
- (d) 142 on 1 March 1992;
- (e) 50 on 30 April 1992;
- (f) 61 by 15 May 1992.

(a) Mission subsistence allowance \$5 165 000

14. Provision is made for subsistence allowance based on the actual and anticipated phasing-in of the civilian police monitors indicated in the preceding paragraph for a total of 84,204 person-days at the subsistence allowance rates indicated in paragraph 2 above.

(b) Travel \$1 360 000

15. Provision is made for 373 emplacement travel, 27 rotation travel and 400 repatriation travel at the end of the mandate period.

(c) Clothing allowance \$40 000

16. Provision is made for the payment of a clothing allowance at the rate of \$200 per year per person.

2. International and local staff costs

17. The proposed revised staffing table of ONUSAL is set out in annex V and reflects an increase of 9 international and 64 locally recruited posts in the authorized level of 283. The calculations of the civilian staff and related costs in accordance with the phasing-in schedule indicated in paragraph 7 above are shown in annex VI.

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(a) International staff salaries \$6 352 000

18. Salaries of internationally recruited staff are estimated, using standard cost rates, for 155 posts (85 Professional, 40 General Service and 30 Field Service).

(b) Local staff salaries \$1 046 000

19. Calculation of salaries of 201 locally recruited staff is based on a net average of \$7,200 per year applicable to the Mission area.

(c) Common staff costs \$3 242 000

20. The provision covers common staff costs for international staff (\$3,036,100), and local staff (\$205,900) as detailed in annex VI.

(d) Representation allowance \$4 000

21. Provision is made for representation allowance for 10 months to eligible staff at the ASG and D-2 levels.

(e) Mission subsistence allowance \$2 531 000

22. The estimate provides for the Mission subsistence allowance for 155 international staff members for a total of 41,386 person-days during the 10-month period, as shown in annex VI.

(f) Consultants and experts \$150 000

23. Provision is made for recruitment of local consultants to cover:

(a) One lawyer at \$2,500 per month, two legal assistants at \$1,500 each per month and two support staff at \$600 each per month for a period of five months to assist in the work of the support for the Ad hoc Committee for Investigation of Cease-fire Violations (\$31,500);

(b) Twenty consultancy months at \$3,000 per month for the Human Rights Division (\$60,000);

(c) Sixty work months at \$600 per month for research work in the Office of the Chief of the Mission (\$36,000);

(d) Fifteen work months at \$1,500 per month to assist in work related to the public information campaign (\$22,500).

(g) Travel

\$441 000

24. Provision is made for:

(a) Travel to the Mission area of an additional 69 international staff and for the repatriation travel of the 155 international staff at the end of the mandate (\$381,000);

(b) Two trips per month, between New York and the Mission for seven days each trip and to other countries in the region, at an average cost of \$6,000 per month (\$60,000).

C. Premises/accommodation

1. Rental of premises

\$544 000

25. Provision is made for the continued rental of:

(a) ONUSAL headquarters, together with parking space at \$31,030 per month for 10 months (\$310,300);

(b) Four regional and two subregional offices at \$6,330 per month for 10 months (\$63,300);

(c) Four military regional offices, 15 police centres and lot rental for 15 trailers utilized as police centres for nine months at \$14,600 per month (\$131,400);

(d) An office for the Ad hoc Committee for Investigation of Cease-fire Violations for six months at \$2,000 per month (\$12,000);

(e) Hangars for ONUSAL helicopters at Ilopango and San Miguel for nine months at \$3,000 per month (\$27,000).

2. Maintenance and alterations

\$54 000

26. Provision is made for the maintenance, alterations or adaptation of premises, including the 15 verification centres.

3. Utilities

\$60 000

27. Provision is made for water and electricity charges, including fuel for generators at all locations throughout the mission area, estimated at \$6,000 per month.

4. Cleaning services

\$15 000

28. Provision is made for general maintenance and upkeep of facilities at all other locations, excluding headquarters, throughout the Mission area, estimated at \$1,500 per month.

5. Security services

\$110 000

29. Provision is made for engaging contractual services of 11 security guards for ONUSAL headquarters and parking area at \$11,050 per month.

6. Prefabricated buildings

\$832 000

30. Provision is made for:

- (a) Fifteen mobile offices at \$25,000 each (\$375,000);
- (b) Fifteen trailers as living quarters to accommodate eight persons each at \$16,000 per unit (\$240,000);
- (c) Construction of 15 vaults estimated at \$6,500 each to be used for storage of weapons, ammunition and explosives (\$97,000);
- (d) Transportation cost for the 15 mobile offices and 15 trailers to the various verification team centres estimated at \$4,000 per centre (\$60,000);
- (e) Estimated labour costs and rental of heavy-earth moving equipment for the setting up of the 15 verification team centres (\$60,000).

D. Transportation operations

1. Purchase of vehicles

\$4 186 000

31. Provision is made for the acquisition of an additional 334 vehicles, of which 174 were transferred from ONUCA at a depreciated value (\$1,486,000) and 160 initially purchased for the United Nations Mission for the Referendum in Western Sahara (MINURSO) at full cost inclusive of freight (\$2,700,000), as detailed in items 1 and 2 of annex IX. The proposed vehicle establishment is shown in annex VIII.

2. Repair and maintenance

\$564 000

32. Provision is made for vehicle maintenance under commercial arrangements estimated at \$130 per vehicle per month, based on an average operating cost during 1991, for 133 vehicles for one month (\$17,290) and 467 vehicles for nine months (\$546,390).

3. Vehicle spare parts \$91 000

33. Provision is made for the inventory value of spare parts transferred from ONUCA.

4. Petrol, oil and lubricants \$694 000

34. Provision is made for the cost of fuel and lubricants based on an average monthly cost of \$160 per vehicle for 133 vehicles for one month (\$21,280) and 467 vehicles for nine months (\$672,480).

5. Vehicle insurance \$77 000

35. Provision is made for the cost of vehicle insurance estimated at \$260 per vehicle per year, including supplementary local insurance for 133 vehicles for four months (\$11,500) and 334 vehicles for nine months (\$65,200). Insurance on 133 vehicles had been provided through 30 June 1992.

E. Helicopter operations

1. Basic hire cost \$6 161 000

36. Provision is made for the commercial hiring of three observation helicopters and two utility helicopters for a period of nine and one-half months (\$5,572,700). In addition, one observation and two utility helicopters were utilized for one and one-half months each during the first stage of the cease-fire from mid-January to the end of February 1992 (\$588,300). The monthly rental charges are \$97,200 and \$147,500 for the observation helicopter, and utility helicopter respectively, inclusive of a minimum of 60 flight hours monthly and provision for the allowances of a 22-member crew.

2. Positioning costs \$415 000

37. Provision is made for the positioning and depositioning of two additional utility helicopters utilized for one and one-half months (\$162,800) and the depositioning of two utility and four observations helicopters at the end of the mandate period (\$228,200). In addition, provision is also made for the shipment of helicopter spare parts transferred from ONUCA to ONUSAL, as well as for their disposition at the end of the mandate period (\$24,000).

3. Aviation fuel \$219 000

38. It is estimated that each observation and utility helicopter will use 75 and 100 gallons of fuel per hour, respectively, at a cost of \$0.82 per gallon. It is estimated that a total of 267,000 gallons of aviation fuel will be required for the fleet of helicopters during the period.

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4. Ground-handling charges \$15 000

39. Provision is made for ground-handling charges at an average cost of \$1,500 per month.

F. Communications

1. Communications equipment \$2 061 000

40. Provision is made for the acquisition of additional communications equipment:

(a) Through commercial purchase consisting of 270 UHF base stations and vehicular sets (\$428,000) and 250 UHF handie-talkies (\$225,000);

(b) Through the transfer from ONUCA of its equipment at depreciated value (\$1,408,000), as detailed in item 3 of annex IX.

2. Workshop and test equipment \$25 000

41. Provision is made at depreciated value for one communications system analyser (\$18,525) and various minor test equipment (\$2,475). The inventory value of the analyser and test equipment were \$24,700 and \$3,300, respectively. An additional provision of \$4,000 is made for unforeseen requirements.

3. Commercial communications \$95 000

42. Provision is made for 10 months' user charges for commercial communication (\$27,000), facsimile (\$25,000), telephone (\$25,000) and pouch services (\$18,000).

4. Parts and supplies \$180 000

43. Provision under this heading relates to supplies and spares for all of the communication equipment acquired for the Mission. It includes communication spare parts transferred from ONUCA at their original purchase price of \$85,300.

G. Other equipment

1. Office furniture and equipment \$453 000

44. Provision of \$432,800 is made for the depreciated value of office furniture and fixture (\$167,200), office equipment (\$112,000) and data-processing equipment (\$153,600) transferred from ONUCA, as shown in item 4 of annex IX. An additional provision of \$20,000 is made for the acquisition of data processing equipment.

2. Miscellaneous equipment \$158 000

45. Provision of \$74,000 is made for the depreciated value of miscellaneous other equipment (\$38,400) and accommodation equipment (\$36,000) transferred from ONUCA, as shown in item 5 of annex IX. An additional provision of \$84,000 is made for the purchase of 15 tents to be used as offices at the police centres (\$21,000), and 105 two-person tents, with basic camping equipment consisting of camp cots, tables and chairs plus field shower units used during the first phase of the demobilization (\$48,000) and unforeseen requirements (\$15,000).

3. Generators \$189 000

46. Provision is made for the depreciated value of 46 generators of various capacity (\$161,000) transferred from ONUCA, as shown in item 6 of annex IX. Provision of \$28,000 is also made for the purchase of five additional 11.2 kVA units at \$5,600 per unit.

4. Parts and repairs \$49 000

47. Provision is made for the cost of parts and the repair of office and other equipment for the period, inclusive of the generator parts transferred from ONUCA (\$19,000).

H. Supplies and services

1. Contractual services \$48 000

48. Provision is made for contractual services for laundry, dry cleaning, garbage removal and limited contractual cleaning services of the Verification Team Centres, estimated at \$4,800 per month.

2. General supplies**\$524 000**

49. Provision is made to cover (a) printing, stationery and office supplies (\$90,000); (b) subscriptions to newspapers and periodicals (\$9,000); (c) medical supplies (\$35,000); (d) composite rations (\$40,000) and (e) other miscellaneous supplies and services (\$350,000).

3. Public information - special events**\$385 000****(a) In the mission area**

50. Provision of \$320,000 is made to cover the cost of various peace and education campaigns through radio and television broadcasts, printing and distribution of pamphlets, posters and other promotional material, and material and supplies for recording activities.

(b) At Headquarters (New York)

51. An amount of \$65,000 is provided to cover an external programme for the production of feature articles highlighting the activities of ONUSAL (\$10,000), printing of a booklet setting out the text of the series of agreements between the Government of El Salvador and FMLN (\$26,000), travel of a video team of three and a photographer to the Mission area for five days to cover the activities of ONUSAL (\$9,500). Seed money for selected offices of United Nations information centres for information activities to publicize the Mission (\$10,000) and for the dissemination and distribution of information products (\$9,500).

4. Uniform, clothing and accoutrements**\$56 000**

52. Provision is made to cover the cost of United Nations clothing and accoutrements issued to military and police personnel, including blue berets, cap badges, armbands, cloth badges, field caps, cravats, MP armbands, blue helmets, fragmentation jackets and covers. The provision also includes uniforms and protective clothing issued to Field Service officers, including overalls, gloves, etc.

5. External audit**\$12 000**

53. Provision is made to cover the cost of external audit for the Mission.

6. Official hospitality**\$8 000**

54. Provision is made for limited hospitality to local dignitaries in the context of good will in the official interest of the Mission.

7. Medical services and examinations \$172 000

55. Provision is made for medical services and exit examinations in respect of 244 military, 8 medical and 400 civilian police personnel (\$132,000). Provision is also made to cover medical services required beyond the capacity of the medical team of the Mission (\$40,000).

I. Freight and cartage \$70 000

56. Provision is made for the cost of shipping, handling and forwarding charges to and from the Mission area, which has not been provided for elsewhere.

J. Death and disability awards \$320 000

57. Provision is made under this heading for claims that may arise from the death, disability, injury or illness of military observers and civilian police monitors, resulting from their assignment to the Mission.

K. Support account for peace-keeping operations \$1 170 000

58. In accordance with the methodology proposed for the funding of posts authorized from the support account for peace-keeping operations, provision is made hereunder based on 8.5 per cent of the total cost for salaries, common staff costs and travel of the civilian staff members in the Mission area.

L. Staff assessment \$2 410 000

59. Staff costs have been shown on a net basis under budget line items 2 (b) (i) and 2 (b) (ii). The estimate under this heading represents the difference between gross and net emoluments, that is, the amount of staff assessment to which United Nations staff members are subject in accordance with the Staff Regulations of the United Nations.

M. Staff assessment income (\$2 410 000)

60. This amount is derived from item L (Staff assessment) above.

ANNEX V

United Nations Observer Mission in El Salvador

Proposed revised staffing table

<u>Category</u>	<u>Previously authorized</u>	<u>Proposed changes</u>	<u>Total</u>
<u>Professional and above</u>			
ASG	1	-	1
D-2	1	2	3
D-1	8	(1)	7
P-5	25	(3)	22
P-4	38	(4)	34
P-3	<u>18</u>	-	<u>18</u>
Subtotal, Professional and above	91	(6)	85
General Service	25	15	40
Field Service	<u>30</u>	-	<u>30</u>
Total, international staff	146	9	155
Local staff	<u>137</u>	<u>64</u>	<u>201</u>
Grand total, civilian staff	<u>283</u>	<u>73</u>	<u>356</u>

ANNEX VI

United Nations Observer Mission in El Salvador

Civilian staff and related costs
(Thousands of United States dollars)

Level	Number of persons	Person days	Person months	Annual standard costs			Estimated total costs			Mission subsistence allowance
				Salary	Common staff costs	Staff assessment	Salary	Common staff costs	Staff assessment	
ASG	1	304	10.0	107.6	43.9	45.4	89.7	36.6	37.8	18.6
D-2	3	827	27.5	93.5	35.6	37.0	214.2	83.0	84.8	50.6
D-1	7	1 858	61.1	87.5	33.3	33.6	445.5	169.8	171.1	113.6
P-5	22	5 811	191.0	80.1	30.5	29.3	1 275.8	485.4	466.1	355.2
P-4	34	9 303	265.7	68.9	26.2	23.2	1 755.1	666.6	590.1	568.3
P-3	18	5 080	167.4	57.6	21.9	17.1	803.5	306.2	239.2	310.4
P-S	30	7 876	260.1	40.2	43.9	13.0	896.7	951.9	281.7	632.2
GS	40	10 327	340.6	31.6	12.0	11.1	871.4	340.6	316.2	482.1
Subtotal	155	41 386	1 323.4				6 351.9	3 040.1	2 187.0	2 531.0
Local staff	201	52 761	1 742.8	7.2	1.4	1.5	1 046.2	205.9	223.0	0.0
Total	356	94 147	3 066.2				7 398.1	3 246.0	2 410.0	2 531.0

ANNEX VII

United Nations Observer Mission in El Salvador

Distribution of civilian staff by office

Offices	Professional and above							General Service and others				Grand total
	ASG	D-2	D-1	P-5	P-4	P-3	Total	GS	FS	LL	Total	
<u>Office of the Chief of Mission</u>	1		1	3	2		7	4		2	6	13
Office for Public Information			1		1	2	4	1		5	6	10
Office of Legal Questions and Investigations				2	2	1	5			1	1	6
<u>Division for Human Rights</u>												
Office of the Director		1	1	4	3		9	2		4	6	15
Coordination Office			1	1	1		3			2	2	5
Human rights educators				5			5			4	4	9
Regional offices												
San Salvador			1		6	3	10	1		7	8	18
Santa Ana				2	2	2	6			6	6	12
San Vicente				2	2	2	6			6	6	12
San Miguel			1	2	3	2	8			6	6	14
Subregional offices												
Chalatenango				1	4		5			5	5	10
Usulután					2	3	5			3	3	8
<u>Military Division</u>												
Office of the Chief Military Observer		1					1	5		8	13	14
<u>Civilian Police Division</u>												
Chief Civilian Police Monitor		1					1	3		5	8	9
<u>Military and Police Regional and Subregional Office</u>												
San Salvador							0		1	12	13	13
Santa Ana							0			8	8	8
San Vicente							0		1	10	11	11
San Miguel							0		1	11	12	12
Chalatenango							0			3	3	3
Usulután							0			3	3	3
Sensuntepeque							0			2	2	2
San Francisco Gotera							0			3	3	3
<u>Administrative Division</u>												
Chief Administrative Officer			1		1		2	3		2	5	7
Finance Section					1		1	4		10	14	15
Personnel Section					1	1	2	3		4	7	9
General Services Section					1	1	2	10	5	13	28	30
Communications Section							0	1	17	16	34	34
Procurement Section					1		1	1	2	8	11	12
Transport Section							0	1	3	28	32	32
EDP					1	1	2	1		4	5	7
Grand total	1	3	7	22	34	18	85	40	30	201	271	356

ANNEX VIII

United Nations Observer Mission in El Salvador

Distribution of vehicle establishment

<u>I. Headquarters offices (Civilian administration)</u>	<u>Number of vehicles</u>
Office of the Chief of Mission	4
Chief Administrative Officer	1
Office of Public Information	2
National Commission for the Consolidation of Peace (COPAZ)	6
General Services	7
Personnel Section	1
Finance Section	1
Procurement Section	1
Communications Section	8
Transport Section	7
EDP Support Unit	1
Pool vehicles	20
Reserve holding	27
Total	<u>86</u>

II. Headquarters plus regional offices for the human rights, civilian police and the military observer divisions

<u>Location</u>	<u>Human Rights Division</u>	<u>Civilian Police Division</u>	<u>Military Division</u>
ONUSAL headquarters	9	2	29
San Salvador region	8	31	59
San Vicente region	5	24	42
Santa Ana region	6	14	10
San Miguel region	7	21	55
Chalatenango subregion	5	8	0
Usulután subregion	5	16	0
Plana Mayor	<u>0</u>	<u>25</u>	<u>0</u>
Total	<u>45</u>	<u>141</u>	<u>195</u>

Summary

Civilian Administration Headquarters ONUSAL	86
Human Rights Division	45
Civilian Police Division	141
Military Observer Division	<u>195</u>
TOTAL	<u>467</u>

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ANNEX IX

List of equipment transferred to the United Nations
Observer Mission in El Salvador

<u>Description</u>	<u>Number</u>	<u>Inventory cost (US\$)</u>	<u>Percentage of depre- ciation</u>	<u>Depreciated value (US\$)</u>
1. <u>Vehicles from ONUCA</u>				
Sedan, 4-door, heavy	1	15 972	38.2	9 871
Sedan, 4-door, medium	8	130 563	38.2	80 688
Sedan, 4-door, light	31	291 591	38.2	180 203
Jeep type, 4-wheel drive	102	1 592 002	38.2	983 857
Pick-ups, light	17	201 215	38.2	124 351
Mini-buses	15	172 859	38.2	106 827
Total	174	2 404 202		1 485 797
2. <u>Vehicles from MINURSO</u>				
Jeep type, 4-wheel drive	160	2 700 000		
3. <u>Communications equipment from ONUCA</u>				
UHF repeater stations	15	151 000	25	113 250
UHF base stations and vehicular sets	149	296 000	25	222 000
UHF handie-talkies	287	301 000	25	225 750
UHF handie-talkies adopters to vehicles	51	42 000	25	31 500
Solar panels with miscel- laneous accessories	66	56 000	25	42 000
Antennas, various	12	17 000	25	12 750
Battery chargers, various capacities	160	30 000	25	22 500
HF base stations and vehicular sets	101	873 000	25	654 750
UPS, 7.5 kVA	5	66 000	25	49 500
Facsimile machines	14	28 000	25	21 000
Electronic switchboards, one 40-line and one 36-line capacity	2	17 000	25	12 750
Total		1 877 000		1 407 750

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<u>Description</u>	<u>Number</u>	<u>Inventory cost (US\$)</u>	<u>Percentage of depre- ciation</u>	<u>Depreciated value (US\$)</u>
4. <u>Other equipment from ONUCA</u>				
Office furniture and fixture		209 000	20	167 200
Office equipment		140 000	20	112 000
Data-processing equipment		<u>192 000</u>	20	<u>153 600</u>
Total		<u>541 000</u>		<u>432 800</u>
5. <u>Miscellaneous equipment</u>				
Accommodation equipment		45 000	20	36 000
Miscellaneous other equipment		<u>48 000</u>	20	<u>38 400</u>
Total		<u>93 000</u>		<u>74 400</u>
6. <u>Generators</u>				
Generator sets:				
17 units of 4.5 kVA				
22 units of 11.2 kVA				
and 7 units of 25 kVA		<u>201 000</u>	20	<u>160 800</u>
